

Group of the Progressive Alliance of **Socialists** & **Democrats** in the European Parliament

22/05/2018

MFF post-2020 political assessment after COM proposal

On 2 May 2018 the Commission presented its **legislative package on the 2021-2017 Multiannual Financial Framework (MFF)**, please find all relevant documents <u>here</u>.

The Commission's proposal marks some timid steps forward, but is yet missing the necessary courage and foresight to face the current as well as the new challenges ahead for the EU. In its MFF post-2020 INI report, which was adopted in Plenary by a very broad majority in March 2018, the Parliament clearly stated that the **EU needs a much more ambitious MFF.**

The Commission's proposal does not meet S&D expectations. From S&D point of view, the following points need to be addressed:

- The Commission's proposal goes **against solidarity and progressive financial investments** and plays them off against security and defence.
- The S&D succeeded to get a broad majority of the Parliament on board in order to push the Commission to align all EU policies and initiatives with the United Nations Sustainable Development Goals (SDGs) in the next MFF and to support the progressive transformation of the European society. The Commission's proposal is disappointing. There is no mainstreaming of the SDGs to all EU policies and initiatives foreseen.
- Furthermore, it is disappointing that the global level of the next MFF shall be set at 1.08% of the EU-27 GNI. This corresponds in real terms to less than the level of the current MFF, despite the additional funding needed for new political priorities and emerging challenges for the Union. The current MFF was smaller than its predecessor (2007-2013 MFF) and has already proven to be inadequate to finance the Union's pressing needs.
- In the Commission's presentation, there is a lack of transparency and clarity over the figures and methodology used for the MFF proposals, as well as the absence of the appropriate comparative data and analyses (mix of current and constant prices, with or without UK) that confirm the actual level of increase or reduction for the different EU policies. Following Parliament's own first analysis, the proposed <u>cuts are much</u> <u>higher and the increases are much lower</u> than stated by the Commission (please see annex I).
- The COM proposal leads directly to a reduction of the level of both the Agricultural Policy (CAP) and the Cohesion policy by more than 15% and 10% respectively (including radical cuts of minus 45% for the Cohesion Fund, or minus 27% for the

European Agricultural Fund for Rural development, and minus 10% for the European Social Fund), despite its enlarged scope and the integration of the Youth Employment Initiative.

During the vote on the MFF post-2020 INI report in March 2018, the S&D line was carried. Therefore "EP position" fully reflects S&D key achievements. The report was supported by a broad majority from us, EPP, ALDE and the Greens in Plenary.

Please find below a political assessment, which compares the EP position from March 2018 (and S&D key achievements) with the current MFF and the COM proposal from 2 May 2018 (see Annex I).

Next steps

A **Joint Motion for a Resolution** (JMR), together with EPP, Greens and ALDE, as a reaction to the Commission's proposal on the 2021-2027 MFF and message to the Council, will be voted during the next Strasbourg session in **May II**.

For the JMR, we try to keep the same unity among political groups we achieved for the vote on the MFF post-2020 INI report in March 2018.

A **BUDG** interim report on the negotiations with the Council (covering both 2021-2027 MFF and Own Resources (OR)) will be elaborated by the two MFF co-rapporteurs, Isabelle Thomas (S&D) and Jan Olbrycht (EPP) and the two co-rapporteurs on OR, Gérard Deprez (ALDE) and Janusz Lewandowski (PPE), as well as S&D Shadow Daniele Viotti.

Please find further details regarding the calendar of the MFF in Annex II.

Annex I

Political assessment EP position/S&D key achievements on MFF post-2020 as adopted in INI report (March 2018) versus COM legislative proposal			
	MFF 2014-2020	MFF post-2020 EP position/ S&D key achievements (MFF INI report, March 2018)	MFF post-2020 COM proposal
Figures			
Global level of EU Budget	1,0% of the EU's Gross National Income (GNI)	at least 1,3% of the EU's GNI	1,08% of the EU's GNI plus 0,03% for the integration of the European Development Fund (EDF), i.e. 1,11 %

			The 2021-2027 MFF global level of the EU-27 GNI stays the same as the current MFF (2014-2020) in real terms, despite additional funding needed for new political priorities and emerging challenges.
Cohesion policy		to keep at least the current level of funding	Minus 10% (including 45% reduction of the cohesion fund) (Vs. COM stated -7%)
Agriculture policy		to keep at least the current level of funding	Minus 15% (Vs. COM stated -5%)
budgetary focus on Youth		YES	Not really
Erasmus +	EUR 14,8 billion	tripling (200% increase) of the current budget	77% increase (including EUR 700 mio. for Interrail passes!) (Vs. COM stated doubling)
YEI		doubling (100% increase) of the current budget	YEI will be integrated in the European Social Fund (ESF), which will be reduced by -10%
Horizon 2020	76 billion	50% increase of the current budget	13,5% increase (Vs. COM stated 50%)
Life+		100% increase doubling of the current budget	37% increase
Horizontal issues			
Additional new priorities shall be financed with additional financial means		YES	NO The global level of 1,08% of EU's GNI is not sufficient to finance new tasks such as border management, security and defence. COM proposes to finance new priorities and increases not with additional financial means but via redeployment to the detriment of existing policies, such as CAP, cohesion.
MFF to be aligned to UN Sustainable	NEW	EU to be a frontrunner in implementing the SDGs both	No mainstreaming and alignment of SDGs to all

Development Goals (SDGs)		internally and externally. The next MFF must be aligned with the SDGs.	EU policies and initiatives of the next MFF In a footnote, COM refers to a reflection paper on SDs to be presented at the end of the year only!
Statement on Climate Change and Paris Agreement:	20% of 2014-2020 MFF (EUR 206 mio.)	Increase of climate related spending compared to the current MFF to 30%	25% of 2021-2017 MFF (EUR 320 mio.)
Introduction of a transition fund in the light of climate objectives		YES	NO
Adequate financial resources for the European Pillar of Social Rights		YES	NO Minus 6% for the European Social Fund (ESF), despite the integration of YEI and the Fund for the most deprived persons (FEAD)
Conditionality		not to the detriment of cohesion policy only COM to present proposal on new mechanism, whereby MS that do not respect the values of Art. 2 TEU can be subject to financial consequences, independently from the budget implementation of EU programs and not to the detriment of the final beneficiaries.	YES, but: The financial consequences for MS that do not respect the rule of law are not independent from EU budget
gender equality mainstreaming in MFF		YES	NO
Others			
Establishment of the European Child Guarantee		YES	NO
More budgetary flexibility		YES	YES
Compulsory MFF revision		YES	YES

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Annex II

MFF/OR <u>draft</u> timeline (as of 18.4) - Scenario: agreement before the EU elections

Date	COM	EP	CSL/EUCO
18 April 2018		1st meeting of the MFF contact group	
19 April 2018		CCC debate with Commissioner Oettinger	Coreper adopts mandate and timetable for the Friends of Presidency (FoP) group
2 May 2018	Adoption of Commission's MFF, OR	COM presentation to the EP plenary	
2 Way 2016	and IIA proposals (MFF/OR package)	(Juncker)	
3 May 2018		COM presentation to BUDG committee	
•		(Oettinger)	
14 May 2018			General Affairs Council: COM
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	Possible 1st G	AC briefing/debriefing EP negotiating team	
16 May 2018			1st FoP ¹ meeting (+/- weekly basis) - analysis of COM proposals until September
		Technical briefing by DG BUDG to negotiating team	
Week 22 May (tbc)		MFF contact group meeting	
29 May to 12 June	COM proposals on MFF programmes		
May II or June I		(Possibly) EP resolution responding to	
sessions (tbc)		COM MFF/OR proposals	
	Possible 1st informal meeting with trio presidencies		
26 June			GAC meeting
	Possible GAC briefing/debriefing EP negotiating team - Presidency		

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¹ Friends of Presidency - ad hoc working group to deal with MFF in CSL (prepares COREPER and GAC)

Date	COM	EP	CSL/EUCO	
			European Council (EUCO) meeting	
28-29 June			(decision of principle on timing -	
			agreement before the EP elections?)	
	Second semester 2018			
	Meetings of the three Presidents (Art. 324) + GAC briefings/debriefings + Informal meetings			
October (tbc)		EP interim report (tbc)		
December			(Possibly) CSL/EUCO agreement	
First semester 2019				
January		(Possibly) EP resolution on EUCO		
		outcome		
Early 2019	CSL-EP negotiations and political agreement (trilogue-like setting)			
April 2019		(Possibly) latest option for EP consent to		
		MFF		